Case	2:18-bk-20151-ER Doc 3211 Filed 10/03/1 Main Document Pa	ge 1 of 34	ket #3211 Date Filed: 10/3/2019
1 2 3 4 5 6 7 8 9 10 11 12	Xavier Becerra Attorney General of California Jennifer M. Kim Supervising Deputy Attorney General Kenneth K. Wang Deputy Attorney General State Bar No. 201823 300 South Spring Street, Suite 1702 Los Angeles, CA 90013 Telephone: (213) 269-6217 Fax: (213) 897-2805 E-mail: Kenneth.Wang@doj.ca.gov Attorneys for Creditor California Department of Health Care Sen IN THE UNITED STATES CENTRAL DISTRICT OF CALIFO	S BANKRUPTCY	
	T	CASE NO 2.10	1-1-20151 ED
13	In re:	CASE NO. 2:18	
14 15	VERITY HEALTH SYSTEM OF	CREDITOR CA DEPARTMENT CARE SERVICE	Γ OF HEALTH
16	CALIFORNIA, INC., et al.,	<b>EMERGENCY</b>	MOTION FOR OF AN ORDER TO
17	Debtor and Debtors In	STAY THE SA	LE OF MEDI-CAL GREEMENTS FREE
18	Possession.	AND CLEAR C	OF INTERESTS ET PURCHASE
19		<b>PROVISIONS</b>	THAT RELATE TO S RIGHTS AND
20		OBLIGATION DEBTORS' MI	S UNDER
21		PROVIDER AC NO. 3146]	GREEMENTS [ECF
22		Date:	TBD
23		Time: Courtroom:	TBD 1568
24		Judge	Ernest M. Robles
25	/x/ Affects All Debtors. Affects Verity Health System of		
26	California, Inc. Affects O'Connor Hospital		
27	Affects Saint Louise Regional Hospital Affects St. Francis Medical Center		
28	Affects St. Vincent Medical Center Affects Seton Medical Center		

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1 2 3 4 5 6 7 8	Affects O'Connor Hospital Foundation Affects Saint Louise Regional Hospital Foundation Affects St. Francis Medical Center of Lynwood Foundation Affects St. Vincent Foundation Affects St. Vincent Dialysis Center, Inc. Affects Seton Medical Center Foundation Affects Verity Business Services Affects Verity Medical Foundation Affects Verity Holdings, LLC Affects De Paul Ventures, LLC Affects De Paul Ventures – San Jose				
9	Dialysis, LLC,				
10	Debtors and Debtors in Possession.				
11	TO THE COURT AND COUNSEL OF RECORD FOR DEBTORS, U.S.				
12	TRUSTEE, AND CREDITOR:				
13	Creditor California Department of Health Care Services (Department) hereby				
14	moves the Court, on an emergency basis (Local Bankruptcy Rule 9075-1(a)), for				
15	the entry of an order to stay the sale of Debtors' Medi-Cal Provider Agreements to				
16	Buyer Strategic Global Management, Inc. (SGM) free and clear of claims, interests,				
17	and encumbrances, pursuant to 11 U.S.C. § 363(f)(5) and the Asset Purchase				
18	Agreement (APA) provisions that relate to SGM's rights and obligations under				
19	Debtors' Medi-Cal Provider Agreements and the APA provisions that relate to				
20	SGM's rights and obligations under Debtors' Medi-Cal Provider Agreements,				
21	pending the Department's appeal therefrom. The sale to SGM is expected to close				
22	as early as mid-October 2019. The Department needs time to request a stay from				
23	the United States District Court for the Central District of California, if necessary.				
24	Although instructed by the Court, Debtors still have not submitted an order with				
25	regard to the Court's Memorandum of Decision (ECF No. 3146).				
26	The Department requests that the stay sought be granted because the				
27	Department will suffer immediate and irreparable harm if the requested stay is				
28	denied, which will result in millions of taxpayer money being dissipated and will				

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severely impact funding for and integrity of the Medi-Cal system. Aside from the irreparable injury to the Medi-Cal system, including Medi-Cal beneficiaries and other Medi-Cal service providers, the Department is likely to succeed on the merits of the appeal. The Department has a "fair chance" of prevailing that the Medi-Cal Provider Agreement is an executory contract that requires assumption and assignment. Further, there will be no harm to other creditors if resolution of the Medi-Cal Provider Agreement (Agreement) transfer issues is delayed. Lastly, a stay will certainly promote public interests. Any money recovered by the Department will safeguard the integrity of Medi-Cal and will result in additional federal matching funds for Medi-Cal, which will benefit the public. Satisfaction of all four factors requires this Court to stay the Agreement transfer issues and stay distributions of funds that are necessary to satisfy the Debtors' debt associated with the Agreements, including the Hospital Quality Assurance Fee (HQA Fee) debt, the Medi-Cal overpayment debt, and other Medi-Cal debt incurred by the Debtors. PLEASE TAKE NOTICE that this Motion is based on this Notice and Motion, the attached Memorandum of Points and Authorities, the concurrently filed declarations of Deputy Attorney General Kenneth Wang and Hanh Vo, the arguments of counsel, and other admissible evidence brought before the Court at or before the hearing on this Motion. PLEASE TAKE FURTHER NOTICE that the Department is serving this Notice and Motion, the Memorandum of Points and Authorities, and Declaration of Deputy Attorney General Kenneth Wang on the Debtors, the Creditors Committee, the Office of the United States Trustee, and United States Attorney as set forth in the attached proof of service. In the event that the Court sets a hearing on the Motion, the Department shall provide notice of the entry of the order setting the hearing on each of the foregoing parties and such other parties as the Court directs, including by telephonic service.

For the foregoing reasons, and as may further be set forth at or before the

hearing on this Motion, the Department respectfully requests that this Court enter an order staying its order authorizing the Debtors to sell their Medi-Cal Provider Agreements free and clear of claims, interests, and encumbrances, pursuant to 11 U.S.C. § 363(f)(5) and the APA provisions that relate to SGM's rights and obligations under Debtors' Medi-Cal Provider Agreements.  Dated: October 3, 2019  Respectfully submitted,  XAVIER BECERRA Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  /s/ Kenneth K. Wang KENNETH K. WANG Deputy Attorneys General Attorneys for Creditor California Department of Health Care Services  // Creditor California Department of Health Care Services	Case	2:18-bk-20151-ER Doc 3211 Filed 10/03/19 Main Document Page	Entered 10/03/19 12:22:50 Desc 4 of 34				
Agreements free and clear of claims, interests, and encumbrances, pursuant to 11 U.S.C. § 363(f)(5) and the APA provisions that relate to SGM's rights and obligations under Debtors' Medi-Cal Provider Agreements.  Dated: October 3, 2019  Respectfully submitted,  XAVIER BECERRA Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  //s/ Kenneth K. Wang KENNETH K. WANG Deputy Attorney General  //s/ Kenneth K. Wang KENNETH C. Wang Attorneys for Creditor California Department of Health Care Services  13 14 15 16 17 18 19 20 21 22 23 24 25 26	1	hearing on this Motion, the Department respectfully requests that this Court enter					
U.S.C. § 363(f)(5) and the APA provisions that relate to SGM's rights and obligations under Debtors' Medi-Cal Provider Agreements.  Dated: October 3, 2019  Respectfully submitted,  XAVIER BECERRA Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  //s/ Kenneth K. Wang KENNETH K. WANG Deputy Attorney General  Attorneys for Creditor California Department of Health Care Services  // Respectfully submitted,  // SAVIER BECERRA Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General // SAVIER BECERRA Attorney General	2	an order staying its order authorizing the Deb	tors to sell their Medi-Cal Provider				
obligations under Debtors' Medi-Cal Provider Agreements.  Dated: October 3, 2019  Respectfully submitted,  XAVIER BECERRA Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  /s/ Kenneth K. Wang KENNETH K. WANG Deputy Attorney General Attorneys for Creditor California Department of Health Care Services  real  real  description  real	3	Agreements free and clear of claims, interests	s, and encumbrances, pursuant to 11				
Dated: October 3, 2019  Respectfully submitted,  XAVIER BECERRA Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  /s/ Kenneth K. Wang KENNETH K. WANG Deputy Attorney General Attorneys for Creditor California Department of Health Care Services  15 16 17 18 19 20 21 22 23 24 25 26	4	U.S.C. § 363(f)(5) and the APA provisions the	at relate to SGM's rights and				
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XAVIER BECERRA Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  /s/ Kenneth K. Wang KENNETH K. WANG Deputy Attorney General  Attorneys for Creditor California Department of Health Care Services  15 16 17 18 19 20 21 22 23 24 25 26	6	Data de Oatabar 2 2010	De an estfully submitted				
Attorney General of California JENNIFER M. KIM Supervising Deputy Attorney General  /s/ Kenneth K. Wang KENNETH K. WANG Deputy Attorney General  Attorneys for Creditor California Department of Health Care Services  15 16 17 18 19 20 21 22 23 24 25 26	7	Dated: October 5, 2019	•				
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10 11 12	9		Supervising Deputy Attorney				
12   Kenneth K. Wang   Kenneth K. Wang   Kenneth K. Wang   Deputy Attorney General   Attorneys for   Creditor California Department of   Health Care Services     15     16     17   18   19   20   21   22   23   24   25   26	10		General				
Deputy Attorney General Attorneys for Creditor California Department of Health Care Services  15 16 17 18 19 20 21 22 23 24 25 26	11		/s/ Kenneth K Wang				
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**INTRODUCTION** 

Good cause exists for this Court to stay its order authorizing Debtors St.

Francis Medical Center (St. Francis), St. Vincent Medical Center, and Seton

Medical Center (collectively, Debtors) to sell their Medi-Cal Provider Agreements,
free and clear of interests, including tens of millions of Medi-Cal debt owed by the

Debtors.

The Department will suffer immediate and irreparable harm if the requested stay is denied, which will result in tens of millions of taxpayer dollars being dissipated and will negatively impact funding for and integrity of the Medi-Cal system. Aside from the irreparable injury to the Medi-Cal system, including Medi-Cal beneficiaries, the Department is likely to succeed on the merits of the appeal. The Department has a "fair chance" of prevailing that the Medi-Cal Provider Agreement is an executory contract that requires assumption and assignment. Further, there will be no harm to other creditors if resolution of the Medi-Cal Provider Agreement transfer issues is delayed. Lastly, a stay will certainly promote the public interest. Any money recovered by the Department will safeguard the integrity of Medi-Cal and will result in additional federal matching funds for Medi-Cal, which will benefit and promote public interests.

Satisfaction of all four factors requires this Court to stay the Agreement transfer issues, distributions of funds that are necessary to satisfy the Debtors' debt associated with the Agreements, including the Hospital Quality Assurance Fee (HQA Fee) debt, the Medi-Cal overpayment debt, and other Medi-Cal debt incurred by the Debtors, and the Asset Purchase Agreement (APA) provisions that relate to SGM's rights and obligations under Debtors' Medi-Cal Provider Agreements.

### **ARGUMENT**

Federal Rules of Bankruptcy Procedure 8007(a)(1)(A) allows a bankruptcy court to suspend an order pending appeal. Fed. R. Bankr. P. 8007(a)(1)(A) (2015).

Under Federal Rules of Bankruptcy Procedure 8007(a)(2), the motion to stay may be made either before or after the notice of appeal is filed.

The standard for determining whether to grant a stay pending appeal is similar to the standard for issuing a preliminary injunction. *Hilton v. Braunskill* (*Braunskill*), 481 U.S. 770, 776, 107 S. Ct. 2113, 95 L. Ed. 2d 724 (1987); *Tribal Vill. of Akutan v. Hodel*, 859 F.2d 662, 663 (9th Cir. 1988); *see also Winter v. Natural Res. Def. Council, Inc.*, 555 U.S. 7, 20, 129 S. Ct. 365, 172 L. Ed. 2d 249 (2008) (laying out four-pronged test for preliminary injunctive relief).

For both the appellate court and the trial court, "the factors regulating the issuance of a stay are generally the same: (1) whether the stay applicant has made a strong showing that he is likely to succeed on the merits on the appeal; (2) whether the applicant will be irreparably injured absent a stay; (3) whether the issuance of the stay will substantially injure the other parties in the proceeding; and (4) where the public interest lies. *Braunskill*, 481 U.S. at 776; *see also Humane Soc. of U.S. v. Gutierrez*, 558 F.3d 896, 896 (9th Cir. 2009). Courts need not give equal weight to each of the four factors. *Standard Havens Products, Inc. v. Gencor Indus., Inc.,* (*Standard Havens*), 897 F.2d 511, 512 (Fed. Cir. 1990); *see also Providence Journal Co. v. Fed. Bureau of Investigation*, 595 F.2d 889, 890 (1st Cir. 1979). Courts have used the sliding scale approach to deciding motions for stay. *Leiva-Perez v. Holder*, 640 F.3d at 965; *Alliance for the Wild Rockies v. Cottrell*, 632 F.3d 1127, 1134-35 (9th Cir. 2011).

Likelihood of success in the appeal is not a rigid concept. *Standard Havens*, 897 F.2d at 512; *see also Washington Metro*. *Area Transit Comm'n v. Holiday Tours, Inc.*, 559 F.2d 841, 844 (D.C. Cir. 1977). The Ninth Circuit has held that a petitioner, must show, at a minimum that she has "a substantial case for relief on the merits." *Leiva-Perez v. Holder*, 640 F.3d at 968. "Serious questions are substantial, difficult, and doubtful, as to make them a fair ground for litigation and thus for more deliberative investigation." *Republic of the Philippines v. Marcos*,

F.2d 1513, 1517 (9th Cir. 1985). "Serious questions need not promise a certainty of success, not even present a probability of success, but must involve a 'fair chance' of success on the merits." *Id.* The Ninth Circuit has held that so long as other requirements are met, "serious questions going to the merits..." can support issuance of a preliminary injunction. *Alliance for the Wild Rockies v. Cottrell*, 632 F.3d at 1135. A "fair chance" means "something less than fifty percent." *Planned Parenthood Minnesota, North Dakota, South Dakota v. Rounds*, 530 F. 724, 729 (8th Cir. 2008); *Mohammed v. Reno, 309 F.3d 95, 102 (2nd Cir. 2002)* ("[i]f the likelihood were more than 50 percent, the appellant would be required to persuade the stay panel that he was more likely than not to win the appeal before the merits panel, just to obtain the critical opportunity to maintain the status quo until the merits panel considers the appeal.")

Here, this Court's ruling to authorize transfer of Debtors' Medi-Cal Provider Agreements free and clear of tens of millions of Medi-Cal debt, including \$25 million of Medi-Cal overpayments to St. Francis for one fiscal year (taxpayer funds), is a very serious question that needs to be further considered and reviewed by the appellate courts.

A motion for stay of the order of a bankruptcy judge must ordinarily be presented to the bankruptcy judge in the first instance. Fed. R. Bankr. P. 8007 (2015).

### PROCEDURAL BACKGROUND

On August 31, 2018 (Petition Date), Debtors filed their voluntary petitions for relief under Chapter 11 of Title 11 of the United States Code. Debtors' cases are jointly administered with their affiliates and, pursuant to 11 U.S.C. §§ 1107(a) and 1108, Debtors continue to operate their businesses and manage their affairs as debtors-in-possession.

On January 17, 2019, Debtors filed the Motion for an order (a) approving

2019. ECF No. 2597. Wang Decl., ¶ 9. As a result of the third stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to July 24, 2019. Order

The third stipulation was requested by the Debtors and filed on June 24,

Approving Stipulation, ECF No. 2606.

Approving Stipulation, ECF No. 2377.

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The fourth stipulation was requested by the Debtors and filed on July 3, 2019. ECF No. 2673. Wang Decl., ¶ 10. As a result of the fourth stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to August 20, 2019. Order Approving Stipulation, ECF No. 2686.

The fifth stipulation was requested by the Debtors and filed on August 5, 2019. ECF No. 2848. Wang Decl., ¶ 11. As a result of the fifth stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to September 4, 2019. Order Approving Stipulation, ECF No. 2879.

The sixth stipulation was requested by the Debtors and filed on August 19, 2019. ECF No. 2926. Wang Decl., ¶ 12. As a result of the sixth stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to September 25, 2019. Order Approving Stipulation, ECF No. 2928.

After eight months and many requested stipulations, Debtors made a settlement offer on September 17, 2019. Wang Decl., ¶ 13.

### STATUTORY BACKGROUND

### I. ADMINISTRATION OF THE MEDI-CAL PROGRAM

The federal Medicaid Act, enacted in 1965 as title XIX of the Social Security Act, is a federal-state administered Spending Clause program designed to provide medical assistance to eligible low-income individuals. 42 U.S.C. § 1396a & b (2019). The financing and administration of the Medicaid program are a cooperative effort between the federal government and participating states, as authorized under a federally approved State Medicaid Plan. Title 42 U.S.C. § 1396a, et seq., authorizes federal financial support to states for medical assistance provided to certain low-income persons. In California, this program is the California Medical Assistance Program, which is commonly known as Medi-Cal.

Cal. Welf. & Inst. Code § 14063 (West 2019). The Department is the single state agency authorized to administer the Medi-Cal program. Cal. Welf. & Inst. Code § 10740 (West 2019); Cal. Code Regs. tit. 22, § 50004(b)(1) (2019).

### II. MEDI-CAL FINANCING

The costs of the Medicaid program are generally shared between states and the federal government based on a set formula. 42 U.S.C. §§ 1396b(a) and 1396d(b) (2019). Except for certain covered populations or discrete service expenditures specified in 42 U.S.C. §§ 1396b or 1396d, the federal government reimburses medical assistance expenditures under California's State Medicaid Plan at a rate of fifty percent. When the Department makes expenditures for medical assistance covered under Medi-Cal, the Department claims the appropriate federal share of those costs at the appropriate federal medical assistance percentage. *Id.* 

The HQA Fee is a charge imposed by the Department on non-exempt hospitals to finance the non-federal share of specified Medi-Cal costs. Cal. Welf. & Inst. Code § 14169.51(*l*) (West 2019). The quarterly HQA Fee imposed upon non-exempt hospitals has been collected by the Department in similar form since 2009. The collected HQA Fees are used to support Medi-Cal expenditures and maximize available federal participation for Medi-Cal costs. *See* http://www.lao.ca.gov/BallotAnalysis/Proposition?number=52&year=2016.

### III. DELIVERY OF MEDI-CAL SERVICES

The vast majority of Medi-Cal benefits are delivered through one of two systems: (i) the fee-for-service system and (ii) the managed care plan system. Cal. Welf. & Inst. Code § 14016.5(b) (West 2019). In the fee-for-service system, Medi-Cal contracts with and pays health care providers (such as physicians, hospitals, and clinics) directly for covered services provided to Medi-Cal beneficiaries. *Id.*, § 14132 et seq. (West 2019).

The Department also administers Medi-Cal through various managed care plans operated by public and private entities under contract pursuant to various

statutory authorities. See generally Cal. Welf. & Inst. Code §§ 14087.3-14089.8; 14200-14466. (West 2019). In the managed care system, the Department contracts with managed care plans to provide the vast majority of covered services for enrolled Medi-Cal beneficiaries within a fixed geographic location. See generally id. at § 14087.3-14087.48 (setting forth standards governing contracts between the Department and managed care providers) and § 14169.51(ab) (West 2019) (defining "managed health care plan" for purposes of the HQA Fee program). The Department develops and pays an actuarially sound (capitation) rate per Medi-Cal beneficiary enrollee per month to contracted managed care plans. Cal. Welf. & Inst. Code § 14301.1 (West 2019). IV. PAYMENTS TO HOSPITALS FOR MEDI-CAL SERVICES Hospitals may receive several types of payments based on their participation in Medi-Cal, including direct payments from the Department, managed care payments from managed care plans, and supplemental payments from both the Department and managed care plans. https://lao.ca.gov/ballot/2013/130602.aspx. Direct payments are payments to providers such as Debtor for providing covered services to Medi-Cal beneficiaries through the fee-for-service system. Managed care payments are payments from managed care plans to providers (including hospitals such as Debtor) for services delivered to Medi-Cal beneficiaries enrolled in these plans. The plans receive funds from the Department

to pay the providers. https://lao.ca.gov/ballot/2013/130602.aspx.

Quality assurance payments are supplemental payments, supported by the HQA Fee revenue and federal matching funds, providing additional payments to Medi-Cal hospitals to supplement the Department's direct fee-for service payments and the managed care plans' payments to hospitals, including Debtor. Cal. Welf. & Inst. Code § 14169.53(b) (West 2019).

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V. HOSPITAL QUALITY ASSURANCE FEE

California Assembly Bill 1383 established a program that imposed a quarterly HQA Fee to be paid by non-exempt hospitals, which would be used to increase federal financial participation in order to make supplemental payments to hospitals including private hospitals (such as Debtors), and to help pay for health care coverage for low-income children, for the period of April 1, 2009 through December 31, 2010. The California Legislature extended the HQA Fee program through December 31, 2016. Then, on November 8, 2016, California voters passed Proposition 52 continuing the HQA Fee program indefinitely from January 1, 2017, onward. *See* Cal. Const., art 16, § 3.5; HTTP://www.dhcs.ca.gov/Provgovpart/Pages/HospitalQualityAssuranceFeeProgram.aspx.

More specifically, the Medi-Cal Hospital Reimbursement Improvement Act of 2013 (the Act) extended the imposition of the HQA Fee from January 1, 2014, through December 31, 2016. The Act was signed into law in October 2013 and is codified at California Welfare and Institutions Code sections 14169.50 through 14169.76. It was later made permanent pursuant to Proposition 52. Cal. Const., art 16, § 3.5. The Act requires non-exempt hospitals to pay a quarterly HQA Fee, which is assessed regardless of a hospital's participation in the Medi-Cal program. Cal. Welf. & Inst. Code § 14169.52(a) (West 2019).

The purposes of the Reimbursement Improvement Act were to enable California to obtain additional federal matching funds for its Medi-Cal program and to increase access to care and hospital reimbursement. The purposes of the Reimbursement Improvement Act are explicitly stated in California law:

The Legislature continues to recognize the essential role that hospitals play in serving the Medi-Cal beneficiaries. To that end, it has been, and remains, the intent of the Legislature to improve funding for hospitals and obtain all available federal funds to make supplemental Medi-Cal payments to hospitals.

Cal. Welf. & Inst. Code § 14169.50(a) (West 2019).

to the Department for the purpose of determining reasonable costs for Medi-Cal services or establishing rates of Medi-Cal payment. Cal. Welf. & Inst. Code

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§ 14170(a)(1) (West 2019).

<sup>1</sup> Cost reports and other data submitted by Medi-Cal providers are submitted

<sup>9</sup> 

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1	Suppo	ort of the Department's Motion to Stay (Vo Decl.) (filed concurrently with this		
2	Support of the Department's Motion to Stay (Vo Decl.) (filed concurrently with this Motion), ¶¶ 3-8.			
3	II.	SETON MEDICAL CENTER'S HQA FEE DEBT TO MEDI-CAL		
	11.			
4	1: -1-:1:	Seton Medical Center, as of September 24, 2019, has outstanding HQA Fee		
5		ties for Phase V in the amount of \$16,714,870.24. Vo Decl. (filed		
6		errently with this Motion), ¶¶ 3-8.		
7	III.	ST. FRANCIS MEDICAL CENTER'S HQA FEE DEBT TO MEDI-CAL		
8		St. Francis Medical Center, as of August 23, 2019, has HQA Fee liabilities		
9		hase V in the amount of \$13,528,354.37. Vo Decl. (filed concurrently with		
10	this M	Iotion), ¶¶ 3-8.		
11	IV.	MEDI-CAL OVERPAYMENTS TO DEBTORS		
12		For July 1, 2016, through June 30, 2017, the Department's Audits Section –		
13	Los Angeles of the Financial Audits Branch determined that St. Francis was			
14	overpaid \$25,176,471 by Medi-Cal, which includes an overpayment recovery of			
15	\$24,911.003. Declaration of Ginn Sampson 2, ECF No. 3124-1. For St. Francis,			
16	there are cost reports for fiscal years 2017/18, 2018/19, and 2019/20, that still need			
17	to be	reviewed and/or audited by the Department.		
18		Further, for July 1, 2016, through June 30, 2017, the Department has		
19	determined, based on retroactive claim adjustments, that Seton Medical Center was			
20	overpaid \$4,205.25 by Medi-Cal for hospital operations. Vo Decl., ¶ 16, ECF No.			
21	3043-	1.		
22	Also, St. Francis was overpaid by Medi-Cal in the amount of \$662,327.67 in			
23	supplemental reimbursements under the Supplemental Reimbursement for			
24	Construction Renovation Reimbursement Program. See Declaration of Shiela			
25	Mend	iola, ECF No. 3043-2.		
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### V. DEBTORS CONTINUE AS MEDI-CAL PROVIDERS POST PETITION

Since the Petition Date, Debtors have continued to provide Medi-Cal services, have continued to submit claims to Medi-Cal for payment, and have continued to receive Medi-Cal payments. In other words, despite their bankruptcy filings, Debtors have remained in the Medi-Cal system, enjoying Medi-Cal provider benefits, such as direct payments from the Department, managed care payments from managed care plans, and supplemental payments from both the Department and managed care plans.

### **ARGUMENT**

# I. THE DEPARTMENT IS LIKELY TO SUCCEED ON THE MERITS OF THE APPEAL

The issue on appeal is whether Debtors' Medi-Cal Provider Agreements are executory agreements that must be assumed and assigned. The Department respectfully submits that it is likely to prevail on appeal. It has, at least, more than a "fair chance" to succeed on the merits of its appeal, justifying a stay on the order to allow the Debtors to sell the Medi-Cal Provider Agreements, free and clear of interests.

### A. A Licensed Hospital's Application to Enroll in Medi-Cal Must Be Approved Before the Hospital Can Provide Medi-Cal Services and Receive Medi-Cal Payment Benefits

A licensed hospital does not have a statutory right to become a Medi-Cal provider, let alone a statutory right to bill Medi-Cal and receive Medi-Cal payment benefits. As explained by California Welfare and Institutions Code section 14043.2, in order to enroll as a Medi-Cal provider, or for Medi-Cal provider enrollment to continue, an applicant may be required to sign a provider agreement and shall disclose all information as required in federal Medicaid regulations and any other information required by the Department (emphasis added). Failure to disclose the required information, or the disclosure of false information, would

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1	result in denial by the Department of the application for enrollment. Cal. Welf. &					
2	Inst. § 14043.2 (West 2019).					
3	This Court, in fact, recognized the Medi-Cal Provider Agreement					
4	requirement to receive Medi-Cal payment benefits in Gardens.					
5 6	To become entitled to receive Medi-Cal payments for providing treatment to Medi-Cal beneficiaries, the Debtor was required to enter into a Provider Agreement with DHCS [Department].					
7	In re Gardens Regional Hospital and Medical Center, Inc. (Gardens), 569					
8	B.R. 788, 796 (2017).					
9	B. Medi-Cal Provider Agreement, as an Executory Contract, Demonstrates the Consideration for Each Contracting Party					
10	The Court assumed no consideration by the Debtors for the Med-Cal					
11	Provider Agreements because the Agreements, as the Court reasoned, merely state					
12	the Debtors' pre-existing legal obligations. Mem. of Decision 6-7, ECF No. 3146.					
13	An agreement to comply with applicable law, according to the Court, is a gratuitous					
14	promise, which does not provide consideration to make a contract enforceable. <i>Id</i> .					
15	7, ECF No. 3146. As a preliminary matter, the Court does not cite any specific					
16	federal or state statutes or regulations from and for which the Medi-Cal Provider					
17	Agreement provisions purportedly originate and restate. <i>Id</i> .					
18	The Court's assumption fails because there is consideration by both parties.					
19	As this Court recognized in Gardens, a Medi-Cal Provider Agreement entitles a					
20	health care professional or entity to Medi-Cal payment benefits. However, the					
21	Department, on behalf of Medi-Cal, does not have any pre-existing duty to					
22	authorize any health care professional or entity to become Medi-Cal providers or					
23	any pre-existing duty to execute the Medi-Cal Provider Agreement with any health					
24	care professional or entity. Thus, the Department's agreement to execute the Medi-					

Cal Provider Agreement with Debtors to authorize them to become Medi-Cal

Providers is sufficient consideration by the Department. There is also sufficient

consideration by the Debtors. Under the Agreements, Debtors receive the benefit

of being able to provide care to Medi-Cal beneficiaries and receive payment in the

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tens of millions of dollars. Consequently, there is an exchange of consideration sufficient to support the Department's position that the Medi-Cal Provider Agreements are enforceable contracts.

The Court's assumption also fails given the parties' consideration indicated in the Medi-Cal Provider Agreements. The consideration includes the Debtors' agreement to successor joint and several liability in order to be approved as Medi-Cal providers and to receive Medi-Cal payment benefits. The consideration for successor joint and several liability is emphasized by the following provision in the Agreements:

Assignability. Provider agrees that it has no property right in or to its status as a Provider in the Medi-Cal program or in or to the provider number(s) assigned to it, and that Provider may not assign its provider number for us as a Medi-Cal provider, or any rights and obligations it has under this Agreement except to the extent purchasing owner is joining this provider agreement with successor liability with joint and several liability.

Ho Decl. ¶ 7, Ex. 5 at 8, ECF No. 3043-1.

To the Department's knowledge, no federal or state statute or regulation mandates joint and several successor liability by the purchasing owner. As such, this significant provision was a condition imposed solely by the Department to which the Debtors must agree in order to contract with the Department, for enrollment in Med-Cal, and for receipt of Medi-Cal payment benefits. As such, there was consideration between the Department and the Debtors for the Medi-Cal Provider Agreements to be enforceable contracts.

### C. Medi-Cal Provider Agreement, as an Executory Contract, Demonstrates the Contracting Parties' Mutual Obligations

Executory contracts are those in which performance remains due from both parties. *In re Holland Enterprises, Inc.* (*In re Holland*), 25 B.R. 301 (Bankr. E.D. N.C. 1982) (citing *In re Rovine Corp.*, 5 B.R. 402, 404 (W.D. Tenn. 1980). This Court found that Medi-Cal Provider Agreements are not executory contracts on the ground that the Agreements "impose no obligations upon the [Department]."

Mem. of Decision 6, ECF No. 3146. The Court adds that the "only obligations spoken of in the Provider Agreements pertain to the Debtors" and that "even those obligations do not constitute consideration for contract purposes, since they merely state the Debtors' pre-existing legal conditions." *Id.* 6 -7, ECF No. 3146. The Court's ruling lacks merit and conflicts with its own rulings.

The Court's ruling conflicts with its own analysis in *Gardens*, in which it reasoned that "the Debtor executed a single Provider Agreement which governed the obligations of the Debtor and the [Department] over the entire period of the parties' relationship." *Gardens*, 569 B.R. at 798.

This Court mistakenly concludes that the Medi-Cal Agreement only references the Debtors' obligations. Mem. of Decision 6, ECF No. 3146. The Department's obligation to pay Debtors as Medi-Cal providers is, at least, implicit in the Agreements. Paragraph 22 of the Agreement states that "payment received from the [Department] shall constitute payment in full. Declaration of Hahn Vo, Ex. 4, at 4, ECF No. 1353-1. Absent the Department's obligation to pay, the Debtors would not have entered into the Medi-Cal Provider Agreements. There was no expectation that Debtors would provide free services to Medi-Cal beneficiaries.

Also, the Department's obligation to pay Medi-Cal providers, such as Debtors, is incorporated by reference into the Agreements. The Agreement, if unable to rely upon the shorthand of incorporation by reference, including the Department's obligations, "will swell in length from less than 10 pages to hundreds of pages." *Gardens*, 569 B.R. at 799. This is especially true given the fact that hospitals that are Medi-Cal providers may receive several types of payments based on their participation in Medi-Cal, including direct payments from the Department, managed care payments from managed care plans, and supplemental payments from both the Department and managed care plans.

https://lao.ca.gov/ballot/2013/130602.aspx.

# D. Case Law Affirms that Medi-Cal Providers Have No Statutory Entitlement to Bill Medi-Cal

Participation in Medi-Cal allows providers to continue to bill Medi-Cal for services as well as receiving non-direct service payments, such as supplemental payments that provide additional payments to Medi-Cal hospitals to supplement the Department's direct fee-for service payments and the managed care plans' payments to hospitals, including Debtor. Cal. Welf. & Inst. Code § 14169.53(b) (West 2019).

This Court reasoned that the Medi-Cal Provider Agreements are akin to licenses because Debtors have a statutory entitlement to provide services and to receive reimbursement for such services. Memo. of Decision 8-9, ECF No. 3146. The Court's analysis is unsupported because it only considers reimbursement for services provided. As Medi-Cal Providers, Debtors receive supplemental payments under the HQA Fee program, which have no direct relationship to the service provided. Further, the Court ignores the fact that the disputed issue is about whether the Debtors have any statutory entitlement to remain in Medi-Cal such that they can transfer that right to the Buyer, SGM, through the sale, not whether Debtors have any statutory entitlement to receive payment for services provided. Debtors do not have any statutory right to remain as Medi-Cal providers.

In that regard, the Ninth Circuit and the Central District have held that Medi-Cal providers do not have any ownership in their Medi-Cal provider status. Thus, they do not have any statutory entitlement to continue to remain in Medi-Cal and to continue to bill Medi-Cal, which is the intended consequence of the transfer of Medi-Cal Provider Agreements from the Debtors to SGM.

In *Erickson v. United States Department of Health and Human Services*, the district court granted an injunction to plaintiffs, a Medicare provider, to prohibit the Secretary of Health and Human Services from excluding them from federally-funded health care programs. On appeal, the Ninth Circuit followed the reasoning

1 of the First and Tenth Circuits in *Koerpel v. Heckler*, 797 F.2d 858, 863-65 (10th 2 Cir. 1986) and Cervoni v. Secretary of Health, Education and Welfare, 581 F.2d 3 1010 (1st Cir. 1978) and held that plaintiffs were not entitled to the continued 4 participation in Medicare/Medicaid programs. Plaintiffs failed to show entitlement, 5 including statutory entitlement, for continued participation in those programs; 6 therefore, they have no property interest in continued participation in those 7 programs. Erickson v. United States Department of Health and Human Services, 8 67 F. 3d 858, 862 (9th Cir. 1995). 9 Similarly, the California Court of Appeal in *Lin v. State of California*, 78 10 Cal. App. 4th 931 (Ct. App. 2012) held that providers of Medicare and Medicaid 11 services have no protected interests in continued participation in those programs. 12 Id., at 935. Also, in Millman v. Inglish, the Central District of California rejected a 13 Medi-Cal provider's claim that he was deprived substantive due process interest in 14 his status as a provider and as a biller in Medi-Cal as a matter of law because, "a 15 person does not have a property interest in his continued participation" in Medicaid 16 programs. Millman v. Inglish, 2010 WL 11545312, \*7-8, (C.D. Cal. 2010). In fact, 17 the California Court of Appeal concluded that "the relationship between a Medi-Cal provider and the Department is 'contractual in nature.'" Mednik v. State 18 19 Department of Health Care Services 175 Cal. App. 4th 631, 642 (Ct. App. 2009). 20 Consistent with the analyses by the First, Ninth, Tenth Circuits, and the 21 Central District Court of California, Debtors' Medi-Cal Provider Agreements 22 explicitly assert that no property interests exist in or to the providers' status (such 23 that they can be sold as an asset under 11 U.S.C. § 363). Instead, the Agreements 24 expressly state that any rights or obligations associated with the Agreements, as 25 executory contracts, may only be assigned and assumed with successor liability. 26 Vo Decl., Ex 5, ¶ 37, at 8, ECF No. 3043-1. 27 If a benefit is a "matter of statutory entitlement for persons qualified to 28 receive them," a property interest in that benefit is created. Goldberg v. Kelly, 397

1 U.S. 254, 262, 90 S. Ct. 1011, 25 L. Ed. 2d 287 (1970). Property interest arises 2 from a statutory entitlement. Southeast Kansas Community Action Program v. 3 Secretary of Agriculture of the United States, 967 F.2d 1452, 1457 (10th Cir. 1992). 4 Food-stamp benefits are a matter of statutory entitlement for persons qualified to 5 receive them, and thus are appropriately treated as a form of "property." Atkin v. 6 Parker, 472 U.S. 115, 128, 105 S. Ct. 2520, 86 L. Ed. 2d 81 (1985). Statutory 7 entitlement of eligible veterans to receipt of educational assistance constitute a 8 property interest. Devine v. Cleland, 616 F. 2d 1080, 1086 (9th Cir. 1980). A state 9 issued license for the continued pursuit of the licensee's livelihood creates a 10 property interest. Bell v. Burson, 402 U.S. 535, 539, 91 S. Ct. 1586, 29 L. Ed. 2d 11 90 (1971). Here, Debtors have no property interest in their Medi-Cal provider 12 status. Conversely, they do not have any statutory entitlement to bill Medi-Cal. 13 Accordingly, contrary to the Court's analysis, the Medi-Cal Provider 14 Agreements do not provide Debtors with any statutory entitlement to continue to 15 remain in Medi-Cal and to continue to bill Medi-Cal, such that they can transfer 16 such purported statutory entitlement to the Buyer, SGM, through the sale. Mem. of 17 Decision 8, ECF No. 3146. 18 **PAMC** and **Guzman** Do Not Provide Debtors with a Statutory Ε.

# Right to Remain in Medi-Cal After the Sale

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The Court cites PAMC, Ltd., v. Sebelius, 747 F.3d 1214 (9th Cir. 2014) and Guzman v. Shewry, 552 F.3d 941 (9th Cir. 2009) for the proposition that Medi-Cal Provider Agreements are not contracts because, upon joining Medicare, the hospitals receive a statutory entitlement, not a contractual right, to receive reimbursement services provided. Mem. of Decision 5-6, ECF No. 3146.

The Court misinterprets and misapplies *Guzman*. That relevant principle from that case is that a health care provider does not have a right to contract with the governmental assistance programs, such as Medi-Cal. In *Guzman*, Guzman argued that his temporary suspension denied him the ability to receive

reimbursement for treating Medi-Cal beneficiaries; thus, he had been deprived of his right to contract with the State. *Guzman v. Shewry*, 552 F.3d at 954. Based upon the alleged deprivation of his right to contract with the State, Guzman further argued that he was deprived of his procedural guarantees of the Due Process Clause. *Id.* Guzman analogized his temporary suspension to bar from government contract bidding. *Id.* 

The Court rejected the claimed liberty interest, ruling that one does not have a right to contract with the State to participate in its government assistance programs, "designed to provide benefits for a third party." *Id.* It was only in the context of whether Guzman had any guaranteed right to contract with the State that the Ninth Circuit noted that Guzman was entitled to receive payment for the services that he had already provided. *Guzman v. Shewry*, 552 F.3d at 955. Here, the issue is not whether Debtors have any right to contract with Medi-Cal under the Medi-Cal Provider Agreement. Rather, it is about whether Debtors' Medi-Cal Provider Agreements constitute executory contracts in the bankruptcy context.

As for *PAMC*, it is distinguishable from this case. In that case, the provider failed to timely submit its quality data and was subject to a two percent reduction in its annual payment update. *PAMC*, *Ltd.*, *v. Sebeli*us, 747 F.3d at 1216. The Medicare agreement did not include any provision regarding this issue. PAMC requested equitable relief. Secretary of Centers for Medicare and Medicaid Services argued that she had published program procedures in the Federal Register and on the QualityNet Exchange website. *Id.* To resolve the disputed issue, the Ninth Circuit applied the regulatory scheme. The application of the regulatory scheme to resolve a disputed issue, in *PAMC*, does not negate the contractual nature of the Medi-Cal Provider Agreements.

#### F. Debtors Cannot Sell Their Agreement Under 11 U.S.C. 363(f)

Aside from the fact that Debtors have no property interests to continue to participate in the Medi-Cal system, 11 U.S.C. § 363(f) does not allow Debtors to sell their Agreements, as their property, free and clear of any debt or successor liability. Under 11 U.S.C. § 363(f), property can be sold free and clear of any interest in that property of an entity other than the estate, only if:

- applicable nonbankruptcy law permits sale of such property free (1) and clear of such interest;
- such entity consents;
- (2) (3) such interest is a lien and the price at which property is to be sold is greater than the aggregate value of all liens on such
- such interest is in bona fide dispute; or
- such entity can be compelled, in a legal or equitable proceeding, to accept a money satisfaction of such interest.

### 11 U.S.C. § 363(f).

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Here, *Erickson* and the Medi-Cal Provider Agreements specify that Medi-Cal providers, such as Debtors, have no ownership interest in their Medi-Cal provider status. Given the binding Ninth Circuit precedent, the Order mistakenly applies a broader definition of "interest . . . in property" to include "monetary obligations arising from the ownership of the property." Memo of Decision 9, ECF No. 3146. Because the Debtors have no property ownership in their Medi-Cal provider status, they cannot have any interest in monetary obligations attached to such status, to be able to sell them free and clear of debt.

For the fifth criteria, the Department cannot be compelled to accept a money satisfaction in exchange for its rights to prevent a sale of Debtors' Medi-Cal provider status or Debtors' benefits, duties and obligations under the Agreements. There is no evidence that the Department may be compelled for less than the full payment of the debt. "By its express terms, Section 363(f)(5) permits lien extinguishment if the trustee can demonstrate the existence of another mechanism by which a lien could be extinguished without full satisfaction of the secured debt." In re Terrace Chalet Apartments, Ltd., 159 B.R. 821, 829 (E.D. III, 1993). This

especially holds true given the Department's right recoup the Debtors' Medi-Cal debt on the Debtors' Medi-Cal Provider Agreements, even after the sale. *Gardens*, 569 B.R. at 794-800. SGM will assume Debtors' Medi-Cal Provider Agreements after the sale. Equitable recoupment does not owe its legitimacy to anything in the Bankruptcy Code. *Sims v. United States Dept. of Health and Human Services*, 224 F. 1008, 1011 (9th Cir. 2000). Accordingly, the Department, by equitable recoupment, can and will recoup the Debtors' Medi-Cal debt on the Debtors' Medi-Cal Provider Agreements, even after the sale. *Gardens*, 569 B.R. at 794-800.

Accordingly, Debtors cannot sell their Medi-Cal Provider Agreements, free and clear of any debt under 11 U.S.C. § 363(f). The Agreements can only be assumed and assigned with successor liability.

# II. THE DEPARTMENT WILL SUFFER IRREPARABLE INJURY ABSENT THE STAY

A stay is also necessary to prevent the Department's appeal from being rendered moot by operation of 11 U.S.C. § 363(m). In such situations, courts advise the creditor to seek a stay. Courts are cautious in applying equitable mootness when a party has been diligent about seeking a stay. *In re Mortgages Ltd.*, 771 F.3d 623, 628 (9th Cir. 2014).

There will be significant harm to the Medi-Cal program absent the requested stay. Aside from the recovery of taxpayer money in Medi-Cal overpayments to Debtors, the recovery of the HQA Fee debt will increase federal financial participation in Medi-Cal and help pay for health care coverage for low-income children. Cal. Welf. & Inst. Code § 14169.50 (d) (West 2019).

Once the estate funds are distributed to other creditors, it will be extremely difficult, if not impossible, to subsequently recover those funds from those creditors in order to pay the Department's claim on the Debtors' Medi-Cal Provider Agreements. The distribution of the estate funds will alter the status quo.

To avoid any concerns regarding equitable mootness of the Department's

appeal, this Court should stay its order to authorize the sale of Medi-Cal Provider Agreements, free and clear of interests.

# III. THERE WILL BE NO HARM TO OTHER INTERESTED PARTIES IF A STAY IS GRANTED

The Department only requests that the Court stay its order with regard to whether Medi-Cal Provider Agreements are executory contracts and that funds be set aside to cover the Debtors' HQA Fee debt and the current and future Medi-Cal overpayments incurred by the Debtors, pending its appeal.

The only potential impact to creditors is a slight delay in distribution pending the Department's appeal. However, the potential slight delay in distributed is far outweighed by the significant harm to Medi-Cal, which provides health care coverage to those in need, and to the individuals who rely upon it for medical treatment.

### IV. THE REQUESTED STAY PROMOTES PUBLIC INTERESTS

The state and federal interests in maintaining the integrity of Medi-Cal and preserving limited resources for those in need justify a stay pending the Department's appeal.

The maximum recovery, which is necessary to the proper functioning of the Medi-Cal system, will be undermined if the Debtors are allowed to sell their Medi-Cal Agreements free and clear of their debt to Medi-Cal and if the estate funds are distributed during the pendency of the Department's appeal. Given that the Department may face this question in many, if not the majority, of similar bankruptcy cases, there is an added public benefit to assuring the prompt resolution on appeal of the question of whether HQA Fees and other Medi-Cal debt are subject to successor liability under the Medi-Cal Provider Agreement. Also, absent the requested stay, the Department's appeal regarding an important public policy and interest issue affecting public health, safety, and welfare will likely be rendered moot by operation of 11 U.S.C. § 363(m).

# V. THIS COURT'S RULING WILL CAUSE SEVERE, NEGATIVE RAMIFICATIONS

Bankruptcy courts should not be a haven for wrongdoers. *In re Berg*, 230 F.3d 1165, 1167 (9th Cir. 2000); *Lockyer v. Mirant Corp.*, 398 F.3d 1098, 1107 (9th Cir. 2005). Similarly, bankruptcy courts should not be a mechanism through which a debtor is allowed to receive more favorable treatment, one that is strictly foreclosed for individuals or entities who are not in bankruptcy. Here, Medi-Cal providers, by the operations of their Medi-Cal Provider Agreements, are required to transfer their Agreements with successor joint and several liability. Yet, this Court's ruling would undermine that requirement and provide Debtors with preferential treatment over Medi-Cal providers that are not in bankruptcy. Aside from the law, as a matter fairness and equity, Debtors should not be permitted to divorce the benefits from the burdens of their Medi-Cal Provider Agreements.

As explained above, Medi-Cal makes interim payments to an authorized Medi-Cal provider after it renders services and submits claims to Medi-Cal for payment. The Department later audits the claims for Medi-Cal payment submitted by Medi-Cal providers. Cal. Welf. & Inst. Code §§ 14133 and 14170 (West 2019). The successor joint and several liability in the Medi-Cal Provider Agreements comports with the nature and operations of the Medi-Cal system. A Medi-Cal provider, such as Debtors, is only required to submit cost reports after the close of a fiscal year. Accordingly, Debtors have yet to submit cost reports for the current fiscal year to the Department under California Welfare and Institutions Code section 14170, which ends in June 2020.

Absent successor joint and several liability and given the Court's ruling to authorize the Debtors to sell their Medi-Cal Provider Agreement free and clear of the Department's claims, the Department will be foreclosed from recovering any Medi-Cal overpayments that are discovered after the sale solely because of the operations of the Medi-Cal system relative to the timing of the bankruptcy

proceedings.

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### VI. THE TERMS OF THE APA RELATED TO MEDI-CAL MUST BE STAYED

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Debtors and SGM cannot be allowed to divorce the benefits from the burdens of the Medi-Cal Provider Agreements. Under the APA, SGM intends to "succeed to the quality history associated with the . . . Medi-Cal provider agreements." APA § 8.7, ECF No. 1279. SGM should not allowed to assume the benefits of the Medi-Cal Provider Agreements without assuming the burdens thereon. In addition, if SGM does not assume the Debtors' obligations under the Medi-Cal Provider Agreements, it should be barred from receiving any Hospital Quality Assurance Program payments (supplemental payments), after the sale, pursuant to the Debtors' Medi-Cal Provider Agreements. APA § 1.9(j), ECF No. 1279. Similarly, under the Court's ruling, SGM must also be foreclosed from collecting on Debtors' Medi-Cal payment receivables after the sale. APA § 1.7(b), ECF No. 1279.

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As a matter of equity, and as affirmed by this Court in *Gardens*, any Medi-Cal debt and benefits on a Medi-Cal Agreement arise of the same transaction and, thus, are subject to the Department's recoupment. Thus, SGM should not be allowed to divorce benefits of the Debtors' Medi-Cal Provider Agreements from the associated obligations thereon. In fact, any Medi-Cal payments on the Debtors' Medi-Cal Provider Agreements, even after the sale, will be subject to the Department's recoupment for Medi-Cal debt incurred by the Debtors. *Gardens*, 569 B.R. at 794-800.

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### **CONCLUSION**

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Given the foregoing, the Court should stay its ruling and order to authorize the Debtors to sell their Medi-Cal Provider Agreements free and clear of the Department's claims for payment of the HQA Fee debt and reimbursement of the Medi-Cal overpayments and the APA provisions that relate to SGM's rights and obligations on Debtors' Medi-Cal Provider Agreements.

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1	Dated: October 3,	2019	Respectfully submitted,
2			XAVIER BECERRA
3			Attorney General of California JENNIFER M. KIM
4			Supervising Deputy Attorney General
5			/s/ Kenneth K. Wang KENNETH K. WANG
6			Deputy Attorney General Attorneys for Creditor Department of Health Care Services
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1	XAVIER BECERRA	
2	Attorney General of California JENNIFER M. KIM	
3	Supervising Deputy Attorney General KENNETH K. WANG	
_	Deputy Attorney General State Bar No. 201823	
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5	300 South Spring Street, Suite 1702 Los Angeles, CA 90013 Telephone: (213) 269-6217 Fax: (916) 731-2125	•
6	Fax: (916) 731-2125 E-mail: Kenneth.Wang@doj.ca.gov	
7	E-mail: Kenneth.Wang@doj.ca.gov  Attorneys for Creditor  California Department of Health Care Se	rvices
8	•	S BANKRUPTCY COURT
9	CENTRAL DISTRICT OF CALIFO	ORNIA – LOS ANGELES DIVISION
10		,
11		
12		 1
13	In re:	CASE NO. 2:18-bk-20151-ER
14		DECLARATION OF HANH VO IN
15	VERITY HEALTH SYSTEM OF	SUPPORT OF CREDITOR CALIFORNIA DEPARTMENT OF
15 16	VERITY HEALTH SYSTEM OF CALIFORNIA, INC., et al.,	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR
. '	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL
16	CALIFORNIA, INC., et al.,	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS
16 17	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE
16 17 18	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER
16 17 18 19	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER
16 17 18 19 20	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS JECF
16 17 18 19 20 21	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL
16 17 18 19 20 21 22 23	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS JECF
16 17 18 19 20 21 22 23 24	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS [ECF NO. 3146]
16 17 18 19 20 21 22 23 24 25	CALIFORNIA, INC., et al.,  Debtor and Debtors In	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS [ECF NO. 3146]  Hearing: TBD Time: TBD
16 17 18 19 20 21 22 23 24 25 26	CALIFORNIA, INC., et al.,  Debtor and Debtors In Possession.	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS [ECF NO. 3146]
16 17 18 19 20 21 22 23 24 25	CALIFORNIA, INC., et al.,  Debtor and Debtors In Possession.	CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE AGREEMENT PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS [ECF NO. 3146]  Hearing: TBD Time: TBD Courtroom: 1568

1 California, Inc. Affects O'Connor Hospital Affects Saint Louise Regional Hospital 2 Affects St. Francis Medical Center Affects St. Vincent Medical Center Affects Seton Medical Center 3 4 Affects O'Connor Hospital Foundation Affects Saint Louise Regional Hospital 5 Foundation Affects St. Francis Medical Center of 6 Lynwood Foundation Affects St. Vincent Foundation 7 Affects St. Vincent Dialysis Center, 8 Affects Seton Medical Center Foundation 9 Affects Verity Business Services Affects Verity Medical Foundation Affects Verity Holdings, LLC 10 Affects De Paul Ventures, LLC 11 Affects De Paul Ventures – San Jose Dialysis, LLC, 12 Debtors and Debtors in 13 Possession. 14

### I, Hanh Vo, declare:

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- 1. I am currently a Staff Services Manager III, serving as Chief of the General Collections Branch of the Third Party Liability and Recovery Division of the California Department of Health Care Services (Department). I have been employed by the Department since September 2007. In that capacity, I have personal knowledge of the matters stated herein.
- 2. My responsibilities as Staff Services Manager III, Chief of the General Collections Branch, include management oversight of all activities performed by three collection units of the Department, the Quality Assurance Fee (QAF) Units A & B, and the Overpayments Unit.
- 3. I have reviewed the attached Hospital Quality Assurance Fee (HQA Fee) debt summaries for St. Vincent Medical Center, Inc., for St. Francis Medical Center, and for Seton Medical Center, which were prepared and have been updated at my direction.

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- 4. The calculation of the HQA Fee debt for these three hospitals is based upon the HQA Fee model.
- 5. The HQA Fee debt summaries are divided into six columns, which are described below:
  - (A) FISCAL YEAR This term refers to the fiscal year period. The HQA Fee fiscal year is from July 1 through June 30.
  - (B) CYCLE (PERIOD) This term refers to the period included under each HQA Fee payment cycle. HQA Fee cycles for Medi-Cal fee-for-service system are quarterly, and HQA Fee cycles for Medi-Cal Managed Care system cover all or the portion of the fiscal year included in the program phase.
  - (C) AMOUNT DUE This term refers to the amount owed by the Debtor as determined by the HQA Fee model.
  - (D) AMOUNT PAID This term refers to the amount from the Debtor applied to the AMOUNT DUE of a particular HQA Fee PERIOD.
  - (E) WITHHELD This term refers to the amount collected through Medi-Cal claims offset from the Debtor's Medi-Cal check writes and applied to the AMOUNT DUE of a PERIOD.
  - (F) OUTSTANDING BALANCE This term refers to the amount of the HQA Fee debt that remains owed by the Debtor.
- With regard to the noted amounts due for the Managed Care cycles, the amounts stated are estimates and are subject to change based upon Medi-Cal Managed Care utilization at the time of payment and fee liability from Medi-Cal fee-for-service reconciliation activities of the prior program period.
- 7. Based upon my review of the attached HQA Fee debt summaries, I certify that total amount of HQA Fee debt for St. Vincent Medical Center (NPI No. 1124004304 and OSHPD No. 106190762) for Phase V (January 1, 2017 through June 30, 2019) is \$6,575,330.03, for Seton Medical Center (NPI No. 1154428688,

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#### Hospital Quality Assurance Fee (HQAF) Debt Summary (updated 09/24/2019) ST. FRANCIS MEDICAL CENTER (NPI# 1487697215) (OSHPD# 106190754) PHASE V DUE DATE AMOUNT DUE AMOUNT PAID WITHHELD **OUTSTANDING BALANCE** FISCAL YEAR CYCLE (PERIOD) 2016/17 Managed Care 1 (Passthrough) (01/01/2017-06/30/2017) 3/13/2019 \$5,256,386,70 \$5,256,386.70 \$0.00 \$0.00 2017/18 Managed Care 2 (Passthrough) (07/01/2017-06/30/2018) 3/13/2019 \$5,324,520,88 \$5,324,520,88 \$0.00 \$0.00 Managed Care 2 (Directed A) (07/01/2017-12/31/2017) 8/22/2019 \$3,466,549.00 \$3,466,549.00 \$0.00 \$0.00 Managed Care 2\* (Directed B) (01/01/2018-06/30/2018) \$1,908,226,33 TBD \$0.00 \$0.00 \$1,908,226,33 CYCLE 8 (10/01/2018-12/31/2018) 2018/19 1/2/2019 \$6,703,466,00 50.00 -\$6,703,466,00 \$0.00 CYCLE 9 (01/01/2019-03/31/2019) 4/3/2019 \$6,703,466,00 \$6,703,466,00 \$0.00 \$0.00 CYCLE 10 (04/01/2019-06/30/2019) 7/3/2019 \$6,520,041.59 \$6,520,041.59 \$0.00 \$0.00 Managed Care 3\* (Passthrough) (07/01/2018-06/30/2019) TBD \$5,810,064,02 \$0.00 \$0.00 \$5.810.064.02 Managed Care 3\* (Directed A) (07/01/2018-12/31/2018) TBD \$2,905,032.01 \$0.00 \$0.00 \$2,905,032,01 Managed Care 3\* (Directed B) (01/01/2019-06/30/2019) TBD \$2,905,032.01 \$0.00 \$0.00 \$2,905,032,01 **Total Outstanding Balance** \$13,528,354,37

<sup>\*</sup>Amount due is an estimate and is subject to change based upon Medi-Cal Managed Care utilization at the time of payment and fee liability from Medi-Cal fee-for-service reconciliation activities of the prior program period.

#### Hospital Quality Assurance Fee (HQAF) Debt Summary (updated 09/24/2019) ST. VINCENT MEDICAL CENTER (NPI# 1124004304) (OSHPD# 106190762) PHASE V DUE DATE AMOUNT DUE AMOUNT PAID WITHHELD **OUTSTANDING BALANCE** FISCAL YEAR CYCLE (PERIOD) 2016/17 CYCLE 1 (01/01/2017-03/31/2017) 2/5/2018 \$2,967,293,00 \$0.00 \$2,967,293,00 \$0.00 CYCLE 2 (04/01/2017-06/30/2017) 2/28/2018 \$2,967,293,00 \$0.00 \$2,967,293.00 \$0.00 Managed Care 1 (Passthrough) (01/01/2017-06/30/2017) 3/13/2019 \$2,482,372,56 \$2,482,372,56 \$0.00 \$0.00 2017/18 CYCLE 3 (07/01/2017-09/30/2017) 3/21/2018 \$3,295,382.00 \$0.00 \$3,295,382.00 \$0.00 CYCLE 4 (10/01/2017-12/31/2017) 4/11/2018 \$3,295,382,47 \$0.00 \$3,295,382.47 \$0.00 CYCLE 5 (01/01/2018-03/31/2018) 5/2/2018 \$3,295,382,00 \$0.00 \$3,295,382.00 \$0.00 CYCLE 6 (04/01/2018-06/30/2018) 7/11/2018 \$3,295,382,00 \$0.00 - \$3,295,382.00 \$0.00 Managed Care 2 (Passthrough) (07/01/2017-06/30/2018) 3/13/2019 \$2,560,919,99 \$2,560,919,99 \$0.00 \$0.00 Managed Care 2 (Directed A) (07/01/2017-12/31/2017) 8/22/2019 \$1,667,296.00 \$1,667,296.00 \$0.00 \$0.00 Managed Care 2\* (Directed B) (01/01/2018-06/30/2018) TBD \$917,794,31 \$0.00 \$0.00 \$917,794.31 2018/19 CYCLE 7 (07/01/2018-09/30/2018) 10/3/2018 \$3,433,071.00 \$0.00 - \$3,433,071.00 \$0.00 CYCLE 8 (10/01/2018-12/31/2018) 1/2/2019 \$3,433,071.00 \$0.00 \$3,433,071.00 \$0.00 CYCLE 9 (01/01/2019-03/31/2019) 4/3/2019 \$3,433,071.00 \$3,433,071.00 \$0.00 \$0.00 CYCLE 10 (04/01/2019-06/30/2019) 7/3/2019 \$3,342,337.51 \$3,342,337.51 \$0.00 \$0.00 Managed Care 3\* (Passthrough) (07/01/2018-06/30/2019) TBD \$2,828,767.86 \$0.00 \$0.00 \$2.828,767.86 Managed Care 3\* (Directed A) (07/01/2018-12/31/2018) TBD \$1,414,383,93 \$0.00 \$0.00 \$1,414,383.93 Managed Care 3\* (Directed B) (01/01/2019-06/30/2019) TBD \$1,414,383,93 \$0.00 \$0.00 \$1,414,383.93 **Total Outstanding Balance** \$6,575,330.03

<sup>\*</sup>Amount due is an estimate and is subject to change based upon Medi-Cal Managed Care utilization at the time of payment and fee liability from Medi-Cal fee-for-service reconciliation activities of the prior program period.

#### Hospital Quality Assurance Fee (HQAF) Debt Summary (updated 09/24/2019) SETON MEDICAL CENTER (NPI# 1154428688) (OSHPD# 106410817) PHASE V DUE DATE AMOUNT DUE AMOUNT PAID WITHHELD **OUTSTANDING BALANCE** FISCAL YEAR CYCLE (PERIOD) 2016/17 CYCLE 1 (01/01/2017-03/31/2017) 2/5/2018 \$2.040.467.00 \$0.00 \$2,040,467,00 \$0.00 CYCLE 2 (04/01/2017-06/30/2017) 2/28/2018 \$2,040,467,00 \$2,040,467.00 = \$0.00 \$0.00 Managed Care 1 (Passthrough) (01/01/2017-06/30/2017) 3/13/2019 \$1.870.925.10 \$1.870.925.10 \$0.00 \$0.00 2017/18 CYCLE 3 (07/01/2017-09/30/2017) 3/21/2018 \$2,223,369,00 \$1,568,582,89 = \$0.00 \$654,786.11 CYCLE 4 (10/01/2017-12/31/2017) 4/11/2018 \$2,223,368,94 \$0.00 \$0.00 = \$2,223,368.94 CYCLE 5 (01/01/2018-03/31/2018) 5/2/2018 \$2,223,369.00 \$0.00 \$0.00 = \$2,223,369.00 CYCLE 6 (04/01/2018-06/30/2018) 7/11/2018 \$2,223,369,00 \$0.00 \$2.223,369.00 \$0.00 = Managed Care 2 (Passthrough) (07/01/2017-06/30/2018) 3/13/2019 \$1,893,251.67 \$1,893,251,67 \$0.00 = \$0.00 Managed Care 2 (Directed A) (07/01/2017-12/31/2017) 8/22/2019 \$1,232,608.00 \$1,232,608.00 \$0.00 = \$0.00 Managed Care 2\* (Directed B) (01/01/2018-06/30/2018) TBD \$678,512,26 \$0.00 \$0.00**l** = \$678,512,26 2018/19 CYCLE 7 (07/01/2018-09/30/2018) 10/3/2018 \$2,293,835,00 \$0.00 \$0.00 = \$2,293,835.00 CYCLE 8 (10/01/2018-12/31/2018) 1/2/2019 \$2,293,835.00 \$0.00 \$0.00 = \$2,293,835,00 CYCLE 9 (01/01/2019-03/31/2019) 4/3/2019 \$2,293,835.00 \$2,293,835.00 \$0.00 = \$0.00 CYCLE 10 (04/01/2019-06/30/2019) \$2,231,441,90 7/3/2019 \$2,231,441.90 \$0.00 \$0.00 Managed Care 3\* (Passthrough) (07/01/2018-06/30/2019) TBD \$2.061,897,47 \$0.00 \$0.00 \$2,061,897,47 Managed Care 3\* (Directed A) (07/01/2018-12/31/2018) TBD \$1,030,948,73 \$0.00 -\$0.00 \$1,030,948.73 Managed Care 3\* (Directed B) (01/01/2019-06/30/2019) TBD \$1,030,948.73 \$0.00 \$0.00l \$1,030,948,73 **Total Outstanding Balance** \$16,714,870.24

Medi-Cal fee-for-service

<sup>\*</sup>Amount due is an estimate and is subject to change based upon Medi-Cal Managed Care utilization at the time of payment and fee liability from reconciliation activities of the prior program period.

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1 2 3 4 5 6 7 8 9 10 11		rvices S BANKRUPTCY COURT RNIA – LOS ANGELES DIVISION	
12	Transa	CASE NO. 2.10 bb 20151 ED	
13	In re:	CASE NO. 2:18-bk-20151-ER	
14 15	VERITY HEALTH SYSTEM OF	DECLARATION OF DEPUTY ATTORNEY GENERAL KENNETH K. WANG IN	
16	CALIFORNIA, INC., et al.,	SUPPORT OF CREDITOR CALIFORNIA DEPARTMENT OF	
17	Debtor and Debtors In	HEALTH CARE SERVICES'S EMERGENCY MOTION FOR	
18	Possession.	THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL	
19		PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS	
20		AND THE ASSET PURCHASE AGREEMENT PROVISIONS	
21		THAT RELATE TO BUYER SGM'S RIGHTS AND	
22		OBLIGATIONS UNDER DEBTORS' MEDI-CAL	
23		PROVIDER AGREEMENTS [ECF NO. 3146]	
24		,	
25			
26		Hearing: TBD	
27		Time: TBD Courtroom: 1568	
28		Judge Ernest M. Robles	

1 /x/ Affects All Debtors. 2 Affects Verity Health System of California, Inc. 3 Affects O'Connor Hospital Affects Saint Louise Regional Hospital 4 Affects St. Francis Medical Center Affects St. Vincent Medical Center 5 Affects Seton Medical Center Affects O'Connor Hospital Foundation 6 Affects Saint Louise Regional Hospital Foundation 7 Affects St. Francis Medical Center of Lynwood Foundation 8 Affects St. Vincent Foundation Affects St. Vincent Dialysis Center, 9 Inc. Affects Seton Medical Center 10 Foundation Affects Verity Business Services 11 Affects Verity Medical Foundation Affects Verity Holdings, LLC 12 Affects De Paul Ventures, LLC Affects De Paul Ventures – San Jose 13 Dialysis, LLC, 14 Debtors and Debtors in Possession. 15

### I, Kenneth K. Wang, declare:

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- 1. I am an attorney licensed to practice in the State of California and in the United States District Court, for the Central District of California. I am a Deputy Attorney General in the Health, Welfare, and Education Section of the Civil Division of the California Office of the Attorney General.
- 2. I represent Creditor California Department of Health Care Services (Department) in the instant jointly administered Chapter 11 cases.
- 3. I have personal knowledge of the matters and information stated herein.
- 4. On January 17, 2019, Debtors filed the Motion for an order (a) approving form of the APA for the Buyer and for prospective orders, (b) approving procedures related to the assumption of certain executory contracts and unexpired leases, and (c) to sell their property free and clear of any claims, liens, and

encumbrances. Motion, ECF No. 1279.

- 5. On January 25, 2019, the Department filed its objection to (1) Debtors' motion for the entry of an order authorizing the sale of property free and clear of all claims, liens, and encumbrances, and (2) approving form of Asset Purchase Agreement. Dept.'s Objection, ECF No. 1353.
- 6. After the filing of the Department's Objection, Debtors requested many stipulations to continue the hearing on the issue regarding the assumption and assignment of their Medi-Cal Provider Agreements.
- 7. The first stipulation was filed on April 11, 2019. Stipulation, ECF No. 2125. As result of this stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to June 5, 2019. Order Approving Stipulation, ECF No. 2153.
- 8. The second stipulation was requested by the Debtors and filed on May 13, 2019. Second Stipulation, ECF No. 2365. As a result of the second stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to July 10, 2019. Order Approving Stipulation, ECF No. 2377.
- 9. The third stipulation was requested by the Debtors and filed on June 24, 2019. Third Stipulation, ECF No. 2597. As a result of the third stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to July 24, 2019. Order Approving Stipulation, ECF No. 2606.
- 10. The fourth stipulation was requested by the Debtors and filed on July 3, 2019. Fourth Stipulation, ECF No. 2673. As a result of the fourth stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to August 20, 2019. Order Approving Stipulation, ECF No. 2686.
  - 11. The fifth stipulation was requested by the Debtors and filed on August

- 5, 2019. Fifth Stipulation, ECF No. 2848. As a result of the fifth stipulation
   requested by the Debtors, the hearing regarding the assumption and assignment of
   the Medi-Cal Provider Agreement was continued to September 4, 2019. Order
   Approving Stipulation, ECF No. 2879.
  - 12. The sixth stipulation was requested by the Debtors and filed on August 19, 2019. Sixth Stipulation, ECF No. 2926. As a result of the sixth stipulation requested by the Debtors, the hearing regarding the assumption and assignment of the Medi-Cal Provider Agreement was continued to September 25, 2019. Order Approving Stipulation, ECF No. 2928.
  - 13. After eight months and many requested stipulations, Debtors made a settlement offer on September 17, 2019.
  - 14. The Department will suffer immediate and irreparable harm if the requested stay is denied, which will result in tens of millions of taxpayer dollars being dissipated and will negatively impact funding for and integrity of the Medi-Cal system. Aside from the irreparable injury to the Medi-Cal system, including Medi-Cal beneficiaries, the Department is likely to succeed on the merits of the appeal. The Department has a "fair chance" of prevailing that the Medi-Cal Provider Agreement is an executory contract that requires assumption and assignment. Further, there will be no harm to other creditors if resolution of the Medi-Cal Provider Agreement transfer issues is delayed. Lastly, a stay will certainly promote public interests. Any money recovered by the Department will safeguard the integrity of Medi-Cal and will result in additional federal matching funds for Medi-Cal, which will benefit the public and promote public interests.

I declare under penalty of perjury that the foregoing is true and correct. Executed on this 3rd day of October 2019, at Los Angeles, California.

> /s/ Kenneth K. Wang Kenneth K. Wang

#### PROOF OF SERVICE OF DOCUMENT

I am over the age of 18 and not a party to this bankruptcy case or adversary proceeding. My business address is: California Office of the Attorney General, 300 South Spring Street, Suite 1702, Los Angeles, CA 90013.

A true and correct copy of the foregoing document entitled:

CREDITOR CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS [ECF NO. 3146]

DECLARATION OF DEPUTY ATTORNEY GENERAL KENNETH K. WANG IN SUPPORT CREDITOR CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS [ECF NO. 3146]

DECLARATION OF HANH VO IN SUPPORT CREDITOR CALIFORNIA DEPARTMENT OF HEALTH CARE SERVICES'S EMERGENCY MOTION FOR THE ENTRY OF AN ORDER TO STAY THE SALE OF MEDI-CAL PROVIDER AGREEMENTS FREE AND CLEAR OF INTERESTS AND THE ASSET PURCHASE PROVISIONS THAT RELATE TO BUYER SGM'S RIGHTS AND OBLIGATIONS UNDER DEBTORS' MEDI-CAL PROVIDER AGREEMENTS [ECF NO. 3146]

will be served or was served (a) on the judge in chambers in the form and manner required by LBR 5005-2(d); and (b) in the manner stated below:

### 1. TO BE SERVED BY THE COURT VIA NOTICE OF ELECTRONIC FILING (NEF):

Pursuant to controlling General Orders and LBR, the foregoing document will be served by the court via NEF and hyperlink to the document. On **October 3, 2019**, I checked the CM/ECF docket for this bankruptcy case or adversary proceeding and determined that the following persons are on the Electronic Mail Notice List to receive NEF transmission at the email addresses stated below:

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### 2. SERVED BY UNITED STATES MAIL:

Pursuant to F.R.Civ.P. 5 and/or controlling LBR, on **October 3, 2019**, I served the following persons and/or entities at the last known addresses in this bankruptcy case or adversary proceeding by placing a true and correct copy thereof in a sealed envelope in the United States mail, first class, postage prepaid, and addressed as follows.

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**3.** <u>SERVED BY OVERNIGHT MAIL AND ELECTRONIC MAIL</u>: Pursuant to F.R.Civ.P. 5 and/or controlling LBR, on **October 3, 2019**, I served the following persons and/or entities by overnight mail and electronic mail as follows.

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**4. SERVED BY PERSONAL DELIVERY**: Pursuant to F.R.Civ.P. 5 and/or controlling LBR, on **October 3, 2019**, I served the following persons and/or entities by personal delivery as follows. Listing the judge here constitutes a declaration that personal delivery on, or overnight mail to, the judge will be completed no later than 24 hours after the document is filed.

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Hon. Ernest M. Robles United States Bankruptcy Court 255 East Temple Street Courtroom 1568 Los Angeles, CA 90012

I declare under penalty of perjury under the laws of the United States that the foregoing is true and correct.

October 3, 2019	Stacy McKellar	Atting At Kel
Date	Printed Name	Signature